

SUPERIOR COURT OF CALIFORNIA  
COUNTY OF SACRAMENTO

**TOWN OF ATHERTON, et al.,**  
**Plaintiffs and Petitioners,**  
**v.**  
**CALIFORNIA HIGH SPEED RAIL**  
**AUTHORITY,**  
**Defendants and**  
**Respondents.**

**Case No. 34-2008-80000022-CU-WM-GDS**  
**(consolidated with 34-2010-80000679)**

**RULING ON SUBMITTED MATTER:**  
**RESPONDENTS' RETURN AND MOTION**  
**TO DISCHARGE PEREMPTORY WRITS**  
**OF MANDATE**

**I. Introduction**

Respondent California High Speed Rail Authority has filed a return to the writs of mandate issued in these consolidated cases, along with a motion to discharge the writs. Petitioners oppose the motion, asserting the respondent still has not complied in full with the requirements of the California Environmental Quality Act ("CEQA"). The Court heard oral argument on the motion on November 9, 2012. At the hearing, the Court granted petitioners' request for leave to file supplemental briefs on the issue of exhaustion of administrative remedies. The Court received the supplemental briefs filed by the parties on November 19, 2012, November 29, 2012, and December 5, 2012, and issued a minute order taking the matter under submission on December 5, 2012.

The Court has reviewed the briefing and the supplemental briefing submitted by the parties, the return to the writs, and the relevant portions of the supplemental administrative record and the

1 administrative record originally lodged in these consolidated cases.<sup>1</sup> For the reasons stated below, the  
2 Court finds that respondent has complied with the requirements set forth in the writs, and with the  
3 requirements of CEQA, and therefore grants respondent's motion to discharge the peremptory writs of  
4 mandate.

## 5 **II. Factual and Procedural Background**

6 The factual and procedural background of these consolidated cases is described in detail in the  
7 Court's prior rulings on the petitions for writ of mandate, and need not be repeated here. In the present  
8 motion, respondent seeks issuance of an order discharging the Peremptory Writ and the Supplemental Writ  
9 of Mandate issued in the Atherton I case (Case No. 2008-80000022) and the Peremptory Writ issued in the  
10 Atherton II case (Case No. 2010-80000679).

11 Those writs directed respondent to reconsider and revise specified aspects of its environmental  
12 analysis of the Bay Area to Central Valley High-Speed Train Project approving the Pacheco Pass Network  
13 Alternative Serving San Francisco and San Jose Termini, and approving preferred alignment alternatives  
14 and station location options (referred to in this ruling as "the Project"). The writs were based on rulings of  
15 the Court identifying deficiencies in the environmental analysis of the Project that it found to be failures to  
16 comply with the requirements of CEQA.

17 In the first writ issued in the Atherton I case in November, 2009, the Court found deficiencies in  
18 the following areas: the description of the alignment of high-speed rail tracks between San Jose and  
19 Gilroy; mitigation of vibration impacts on the San Francisco Peninsula that would occur from the  
20 placement of freight trains closer to nearby businesses and residences; the need to recirculate the Draft  
21 Program Environmental Impact Report after the Union Pacific Railroad announced that it was unwilling to  
22 allow the use of its right-of-way for high-speed rail operations; and inadequacy of the project description  
23 and land use analysis in light of the Union Pacific announcement.

24 In the supplemental writ issued in the Atherton I case in February, 2012, and in the writ issued in  
25 the Atherton II case at the same time, the Court found deficiencies in the following areas: failure to

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27 <sup>1</sup> Petitioners also filed a Request for Judicial Notice of an excerpt from the Draft Program Environmental Impact  
28 Report/Environmental Impact Statement for the systemwide high-speed rail program, issued in 2004. Respondent  
has not opposed the request, which is granted.

1 address significant environmental impacts associated with shifting and narrowing Monterey Highway,  
2 including traffic, noise, vibration and construction impacts; and failure to address impacts associated with  
3 reduced access to surface streets on the San Francisco Peninsula.

4 The initial returns to the writs filed by respondent on April 2, 2012, the subsequent return filed in  
5 connection with the present motion on September 17, 2012, and the administrative record lodged in this  
6 matter demonstrate that respondent revised the environmental review of the Project by preparing and  
7 circulating a Partially Revised Draft Program Environmental Impact Report (referred to in this Ruling as  
8 the “draft EIR”). The draft EIR addressed all of the areas of deficiency addressed by the Court in its  
9 rulings. Respondent received public comments (both written and oral) on the draft EIR. Following the  
10 close of the public comment period on the draft EIR, respondent issued the Partially Revised Final  
11 Program Environmental Impact Report (referred to in this ruling as the “final EIR”) on April 6, 2012, and  
12 issued an Addendum to that document on April 19, 2012. On April 19, 2012, respondent adopted a  
13 resolution rescinding its prior approval of the Project and the environmental review of the Project, and  
14 adopted a separate resolution certifying the final EIR for compliance with CEQA, adopting findings of fact  
15 and a statement of overriding considerations, adopting a mitigation monitoring and reporting program, and  
16 selecting the Pacheco Pass Network Alternative serving San Francisco via San Jose, preferred alignments,  
17 and preferred station locations, for further study in project-level environmental documents.

18 Respondent filed its return to the writs and motion to discharge the writs on September 17, 2012.

### 19 **III. Summary of Petitioner’s Contentions**

20 In their opposition to the present motion, petitioners do not contend that respondent failed to  
21 comply with the writs with regard to any of the areas of deficiency the Court identified in its earlier  
22 rulings. Petitioners do not assert that the final EIR failed to address the areas the Court identified in its  
23 rulings, as described above, or that the discussion of those areas failed to comply with CEQA in any way.

24 Instead, petitioners contend that respondent violated CEQA in another respect, by failing to  
25 address allegedly changed circumstances. Those changed circumstances, according to petitioners, are the  
26 probability that the portion of the Project that lies in the so-called “Caltrain corridor” on the San Francisco  
27 Peninsula between San Francisco and San Jose will be built and operated as a two-track system in which  
28 high-speed trains operate on the same tracks as Caltrain commuter trains (referred to as the “blended

option”), rather than the four-track system with separate tracks for high-speed trains that has been described in all of the environmental review so far.

Petitioners argue that the changed circumstances are signaled by two documents.

The first document is the Revised 2012 Business Plan for the Project, which was issued in April, 2012. That Plan acknowledged criticism of the earlier Draft 2012 Business Plan, including that the cost of the Project was too high, and offered a revised plan for the project that concluded that a “blended approach” to construction of the project, including interim (but possibly long-term) use of the two-track option in the Caltrain corridor, was the “preferred path forward”.<sup>2</sup>

The second document is a letter from the Peninsula Corridor Joint Powers Board (the operator of Caltrain commuter rail services) dated February 21, 2012, stating that “...a full-build, four-track option along the Caltrain corridor is not under consideration. [...] The blended system is the only approach we are willing to embrace. [...] As stated in our comment letter on the draft high-speed rail business plan, we are not willing to pursue a planning process that contemplates a full-build project”.<sup>3</sup>

Based on these documents, petitioners contend that the four-track Project described and analyzed in the final EIR simply cannot, and will not, be built, thus invalidating the environmental review that was based on that Project.

In particular, petitioners argue that the final EIR fails to comply with CEQA in the following ways: (1) it is based on an unstable and shifting project description; (2) it does not address the issue of the unavailability of the Caltrain right of way for the proposed four-track full-build system, and therefore does not address the infeasibility of the Project as described; (3) it does not adequately address the two-track blended system as an alternative to the Project as described; (4) the EIR should have been recirculated to address the significant new information regarding the alleged infeasibility of the four-track, full-build system; and (5) respondent failed to respond adequately to comments on the unavailability of the Caltrain right of way and the consequent infeasibility of building the Project as described.

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<sup>2</sup> See, 2012 Administrative Record (“2012 A.R.”), page 14713.

<sup>3</sup> See, 2012 A.R., page 000409.

#### IV. Standard of Review

The Court's task in this case is to determine whether there has been adequate compliance with the previously issued writ. This amounts to a decision whether the respondent has prejudicially abused its discretion in approving the updated EIR. Abuse of discretion is established if the agency has not proceeded in a manner required by law or if the determination or decision is not supported by substantial evidence. (See, *National Parks and Conservation Association v. County of Riverside* (1999) 71 Cal. App. 4<sup>th</sup> 1341, 1352.)

In analyzing respondent's efforts to comply with the writ, the Court bears in mind that the EIR is the heart of CEQA, and that the integrity of the process is dependent on the adequacy of the EIR. (See, *Cherry Valley Pass Acres & Neighbors v. City of Beaumont* (2010) 190 Cal. App. 4<sup>th</sup> 316, 327.) The EIR is the mechanism prescribed by CEQA to force informed decision making and to expose the decision making process to public scrutiny. (See, *Planning and Conservation League v. Department of Water Resources* (2000) 83 Cal. App. 4<sup>th</sup> 892, 910.)

Thus, the fundamental purpose of an EIR is to provide public agencies and the public in general with detailed information about the effect which a proposed project is likely to have on the environment. (See, *Center for Biological Diversity v. County of San Bernardino* (2010) 185 Cal. App. 4<sup>th</sup> 866, 882.) For the EIR to serve these goals, it must present information in such a manner that the foreseeable impacts of pursuing the project can actually be understood and weighed, and the public must be given an adequate opportunity to comment on that presentation before the decision to go forward is made. (See, *Committee for a Better Environment v. City of Richmond* (2010) 184 Cal. App. 4<sup>th</sup> 70, 82.)

In evaluating EIRs for compliance with CEQA, courts have looked not for perfection, but for adequacy, completeness and good faith effort at full disclosure. The overriding issue on review is whether the respondent reasonably and in good faith discussed a project in detail sufficient to enable the public to discern the analytic route the respondent traveled from evidence to action. (See, *California Oaks Foundation v. Regents of the University of California* (2010) 188 Cal. App. 4<sup>th</sup> 227, 262.) If a final environmental impact report does not adequately apprise all interested parties of the true scope of the project for intelligent weighing of the environmental consequences of the project, informed decision making cannot occur under CEQA and the final EIR is inadequate as a matter of law. (See, *Communities*

1 *for a Better Environment v. City of Richmond, supra*, 184 Cal. App. 4<sup>th</sup> at 82-83.)

2 Finally, under CEQA, an EIR is presumed to be adequate, and the petitioner in a CEQA action has  
3 the burden of proving otherwise. (See, *Al Larson Boat Shop, Inc. v. Board of Harbor Commissioners of*  
4 *the City of Long Beach* (1993) 18 Cal. App. 4<sup>th</sup> 729, 740.)

## 5 **V. Discussion**

### 6 **A. Issues Regarding Respondent's Compliance with Specific Terms of Prior Rulings:**

7 As noted above, petitioners do not contend that respondent failed to comply with the writs with  
8 regard to any of the areas of deficiency the Court identified in its earlier rulings. Indeed, the  
9 administrative record of the proceedings following issuance of the writs shows that respondent adequately  
10 addressed those areas in the final EIR. The Court accordingly finds that respondent fully complied with  
11 the writs, and with CEQA, with regard to the areas of deficiency identified in the Court's rulings. The  
12 motion will be granted and the writs will be discharged to that extent.

### 13 **B. Issues Regarding Petitioners' New Contentions:**

#### 14 **1. Petitioners' New Contentions May Be Addressed in the Present Motion:**

15 As stated above, petitioners' new contentions regarding respondent's alleged failure to comply  
16 with CEQA are not based on the Court's prior rulings. Instead, they are based on events that occurred  
17 after the issuance of the writs in this case: the Peninsula Corridor Joint Powers Board letter and the  
18 issuance of the Revised 2012 Business Plan for the Project.

19 Although petitioners' new contentions raise issues that were not specifically addressed in the writs  
20 or the Court's prior rulings, respondent does not argue that those issues are outside the proper scope of  
21 review on the present motion. Instead, respondent opposes petitioners' contentions on the basis that  
22 petitioners failed to exhaust administrative remedies, as well as on the merits. In any event, the new issues  
23 fall within the general provision of the writs that required respondent to revise the Program Environmental  
24 Impact Report "in accordance with CEQA", and are thus properly before the Court.<sup>4</sup> Moreover, because  
25 the new issues arise out of facts that occurred after the judgments and writs in this case were issued, the  
26 Court concludes that it may address these new issues without violating the rule that a trial court evaluating

27 <sup>4</sup> See, for example, Peremptory Writ of Mandate issued in Case No. 2010-80000679 on February 1, 2012, page 2,  
28 par. 3.

1 a return to a writ may not consider any newly asserted challenges arising from the same material facts in  
2 existence at the time of the judgment, because to do so would undermine the finality of the judgment.  
3 (See, *Ballona Wetlands Land Trust v. City of Los Angeles* (2011) 201 Cal. App. 4<sup>th</sup> 455, 480.)

4 **2. Respondent's Contention Regarding Exhaustion of Administrative Remedies:**

5 Although it does not contend that the Court may not address petitioners' new contentions in the  
6 context of the present motion, respondent does raise the threshold issue that petitioners failed to exhaust  
7 administrative remedies with regard to most of them. Respondent contends that the Court must deny  
8 petitioners' new challenges to the EIR on that basis.

9 Public Resources Code section 21167(a) sets forth the exhaustion requirement as it is applicable to  
10 CEQA cases. The statute provides:

11 An action or proceeding shall not be brought pursuant to Section 21167 unless  
12 the alleged grounds for noncompliance with this division were presented to the  
13 public agency orally or in writing by any person during the public comment period  
14 provided by this division or prior to the close of the public hearing on the project  
15 before the issuance of the notice of determination.

16 Exhaustion of administrative remedies is a jurisdictional prerequisite to challenging any project  
17 approval. Objections not only must be timely, they must be sufficiently specific that the agency has the  
18 opportunity to evaluate and respond to them. The general rule is that less specificity is required to  
19 preserve an issue for judicial review in an administrative proceeding such as a CEQA matter than in  
20 judicial proceedings, because parties in administrative proceedings normally are not represented by  
21 counsel, and to hold such parties to knowledge of technical rules of evidence and to the penalty of waiver  
22 for failure to make a timely and specific objection would be unfair to them. This rule of less specificity  
23 has been applied in favor of organizations that are experienced in CEQA proceedings through frequent  
24 participation in such proceedings. (See, *Santa Clarita Organization for Planning the Environment v. City  
of Santa Clarita* (2011) 197 Cal. App. 4<sup>th</sup> 1042, 1050.)

25 Having applied those standards to this proceeding, the Court finds that administrative remedies  
26 were exhausted as to all the issues petitioners raise in opposition to the present motion except the issue of  
27 whether respondent adequately responded to comments on the draft EIR. That is, administrative remedies  
28 have been exhausted as to issue numbers 1-4 as listed in Section III of this Ruling, above, but not as to

1 issue number 5.

2 The Court finds that administrative remedies were exhausted as to issue numbers 1-4 on the basis  
3 of the letter from the Peninsula Corridor Joint Powers Board cited above.<sup>5</sup> That letter, which was  
4 submitted as a public comment on the draft EIR, specifically raised the issue of whether the Caltrain right  
5 of way would be available to respondent for construction of the four-track, full-build system. The letter  
6 was sufficiently detailed to alert respondent, and the public, to the possibility that a four-track build-out in  
7 the Caltrain right of way might be deferred indefinitely, or even might never occur. In turn, this  
8 information was sufficiently specific to preserve issues for review that related directly to the possibility  
9 that the four-track system would not be built, or would be deferred for a significant time. The issues  
10 identified above as numbers 1-4 relate directly to that possibility, because all of those issues are based on  
11 the common argument that respondent should have evaluated the Project under CEQA in light of a likely  
12 two-track build-out.

13  
14 Administrative remedies also were exhausted for issues 1-4 on the basis of a letter dated April 18,  
15 2012 that petitioner's counsel submitted during the public comment period. That letter specifically raised  
16 the issue of whether the EIR should be revised to consider the two-track, blended system as an alternative  
17 to the four-track full build-out, in part because a blended system would have significantly fewer and lesser  
18 environmental impacts than the four-track system.<sup>6</sup>

19 By contrast, the Court finds that administrative remedies were not exhausted on issue number 5,  
20 whether respondent adequately responded to public comments. The only evidence in the record that  
21 petitioners cite regarding this issue is the following passage from the April 18, 2012 letter submitted by  
22 their counsel, referred to above:

23 There are numerous other flaws in the PRFPEIR that have been pointed out in  
24 the various comment letters submitted by my clients and others. I will not go into  
25 their details. Suffice it to say that these comments have identified problems in the  
26 draft PRPEIR, and those defects remain uncorrected in the PRFPEIR.<sup>7</sup>

26 <sup>5</sup> See, 2012 A.R., page 0000409.

27 <sup>6</sup> See, 2012 A.R., pages 019145-019147.

28 <sup>7</sup> See, 2012 A.R., page 019146.



1 Even applying the rule that less specificity is required to preserve issues for judicial review in  
2 administrative proceedings to this letter written by petitioners' counsel, the Court finds that the letter did  
3 not give notice to respondent that its responses to comments were inadequate. The letter does not identify  
4 any specific responses that were found to be inadequate, and refers only generally to other comments.  
5 Instead, the letter focuses on substantive defects in the EIR which were identified in public comments, but  
6 not corrected. The letter thus preserves issues regarding those substantive defects for review, but not the  
7 issue of whether specific responses to the comments were adequate. The Court accordingly does not  
8 address the issue of the adequacy of responses to comments further in this Ruling.

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10 **3. Project Description:**

11 The critical importance of the project description to the CEQA environmental review process has  
12 been described in the case law as follows: "[A]n accurate, stable and finite project description is the *sine*  
13 *qua non* of an informative and legally sufficient EIR. The defined project and not some different project  
14 must be the EIR's bona fide subject. The CEQA reporting process is not designed to freeze the ultimate  
15 proposal in the precise mold of the original project; indeed, new and unforeseen insights may emerge  
16 during investigation, evoking revision of the original proposal." (*County of Inyo v. City of Los Angeles*  
17 (1977) 71 Cal. App. 3<sup>rd</sup> 185, 199.)

18 Petitioners contend that the environmental review in this case violates these principles because the  
19 new information regarding the alleged infeasibility of the four-track full-build system is fundamentally at  
20 odds with the project description, and requires further revision of the EIR.

21 The Court finds this contention to be unpersuasive. As respondent argues convincingly, the  
22 project description for this first-tier environmental review always has been the selection of a route into the  
23 Bay Area from the Altamont Pass and Pacheco Pass alternatives, along with the selection of general track  
24 alignments and station locations based on that choice. This project has not changed in any fundamental  
25 way during the environmental review process. The new information regarding the unwillingness of the  
26 Peninsula Corridor Joint Powers Board to consider a four-track system concerns the implementation of the  
27 project as described, and not the nature of the project itself. Moreover, in the Project Description section  
28

1 of the final EIR, the alignment between San Francisco and San Jose is stated to be “Caltrain Corridor  
2 (Shared Use)”, which is consistent with the concept of phased implementation or the blended, two-track  
3 system.<sup>8</sup>

4 In essence, petitioners argue that the new information regarding the unavailability of the Caltrain  
5 right of way for a four-track, full-build system could have influenced the choice of routing between  
6 Altamont Pass and Pacheco Pass, and that the EIR should be reopened and recirculated to deal with that  
7 issue. This argument fails, because Chapter 6 of the final EIR addresses the 2012 Business Plan and the  
8 impact of a phased or blended system in relation to the choice of the Altamont or Pacheco alignments.  
9 The conclusion expressed in the final EIR is that a phased or blended system may be implemented under  
10 either alignment, and that phasing or adoption of a blended system makes no difference to the choice of  
11 alignments, which has been based on other factors.<sup>9</sup> Petitioners have not demonstrated that this conclusion  
12 is invalid.

13  
14 The Court accordingly concludes that petitioners have not demonstrated that the environmental  
15 review of the project should be invalidated on the ground that it is based on an inaccurate or unstable  
16 project description.

17 **4. Unavailability of Caltrain Right of Way:**

18 Petitioners contend that the final EIR fails to address the issue of the unavailability of the Caltrain  
19 right of way for a four-track, full-build system, and thus fails to address the infeasibility of the Project as  
20 described.

21 This contention is also unpersuasive. As stated above, the Project under review is (and always has  
22 been) the selection of a general route into the Bay Area through Pacheco Pass. Petitioners have not  
23 demonstrated that this Project is not feasible as a result of the unavailability of the Caltrain right of way for  
24 a four-track system. To the contrary, Chapter 5 of the final EIR discusses implementation of the Project  
25 through phased construction of a blended system in the Caltrain right of way, thus concluding that the  
26

27 <sup>8</sup> See, 2012 A.R., page 12.

28 <sup>9</sup> See, e.g., 2012 A.R., pages 249, 259, 264, 266-267, 269-270.

1 Project may be accomplished in that manner.<sup>10</sup> The Project of routing high speed rail into the Bay Area  
2 through Pacheco Pass thus remains feasible even if the Peninsula Corridor Joint Powers Board refuses to  
3 consider construction of a four-track system in the Caltrain right of way at this time, or in the foreseeable  
4 future.<sup>11</sup> In essence, petitioners argue that the entire high speed rail project is infeasible if a phased  
5 implementation approach is used, or if a blended system is adopted (over the short or long term) in the  
6 Caltrain corridor. Petitioners do not cite evidence in the record to support this argument, and it is not  
7 convincing.

8         Petitioners' counsel also have argued that CalTrain's refusal to permit the 4-track build-  
9 out is similar to the Union Pacific's refusal to allow use of its right-of-way. Counsel further  
10 argue that the degree of similarity between the CalTrain and the UP issues compels the Court to  
11 reach the same conclusion it reached with regard to Respondent's failure to properly consider  
12 Union Pacific's action and the consequences to the routing selection. The Court disagrees. The  
13 absence of the UP right-of-way was fundamental to route selection. The opportunity to discuss  
14 such a fundamental question was not presented to the public; nor was the Authority made aware  
15 of the consequences of such a refusal. The contrary is true with the CalTrain refusal. CalTrain  
16 limited its right-of-way, but did not prohibit its use. As the court has indicated, such a limitation  
17 is not fundamental to route selection. Furthermore, the blended approach was discussed in the  
18 EIR.

#### 21 **5. Analysis of Alternatives:**

22         Petitioners contend that the final EIR is inadequate as a matter of law because it fails to address  
23 the construction of a two-track, blended system in the Caltrain right of way as a feasible alternative to the

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24 <sup>10</sup> See, e.g., 2012 A.R., pages 237-238.

25 <sup>11</sup> The Court notes that petitioners appear to treat the Peninsula Corridor Joint Powers Board's refusal to consider  
26 construction of the four-track system to be inherently irreversible and thus absolutely to preclude construction of a  
27 four-track system in the Caltrain right of way forever. While it is clear that the Board opposes the four-track system  
28 now, it is not necessarily clear that this will always be the case. The Court observes that the Board is an appointed  
body, the members of which are appointed from various governmental entities and locations. It is not inconceivable  
that its position on construction of the high speed rail system, which is essentially a political decision, could change  
in the future.

1 Project, in particular, an alternative that would have lessened the significant environmental impacts of the  
2 Project.

3 This contention fails because Chapter 5 of the final EIR does, in fact, contain a discussion of the  
4 environmental impacts of construction of a blended system. The discussion, set forth under the headings  
5 “Phased Implementation and Prior Program EIR Analysis” and “Blended System Concept and Prior  
6 Program EIR Analysis”, essentially concludes that, under either scenario, the expected environmental  
7 benefits that would flow from construction of a full-build high speed rail system would accrue more  
8 slowly, and the expected adverse environmental effects of construction of the full-build system in the  
9 Caltrain corridor area would be deferred as long as construction of the full-build system was deferred.<sup>12</sup>

10 Although not set forth explicitly as analysis of a separate project alternative, the discussion of the  
11 environmental effects of the phased or blended system was tantamount to such an analysis. Specifically,  
12 the discussion of the phased or blended system disclosed to the public, and to the decision-makers, what  
13 the changed effects of such a system would likely be. That disclosure served the informational purposes  
14 of CEQA whether the blended system in the Caltrain corridor is an interim step towards final construction,  
15 or whether, as petitioners contend, it may be the final end point for construction. Moreover, the final EIR  
16 contained mitigation strategies applicable to the significant environmental impacts that would occur during  
17 phased implementation.<sup>13</sup>

18  
19 The Court accordingly finds that petitioners have not demonstrated that respondent violated  
20 CEQA by failing to address a phased or blended system as an independent project alternative.

21 **6. Recirculation:**

22 Petitioners contend that the EIR for the Project should have been recirculated to address  
23 significant new information regarding the alleged infeasibility of the planned, four-track, full-build system.  
24 In particular, petitioners contend that the Peninsula Corridor Joint Powers Board’s letter stating that it  
25 would not agree to construction of the four-track system in the Caltrain corridor made it inevitable that  
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27 <sup>12</sup> See, 2012 A.R., pages 239-244.

28 <sup>13</sup> See, 2012 A.R., page 22.

1 respondent would need to seek an alternative right of way (such as the Highway 280 routing) in order to  
2 make the project feasible. The result, petitioners argue, would be significantly increased environmental  
3 impacts as compared to the proposed Caltrain corridor routing.

4 The Court is not persuaded. As discussed above, petitioners have not demonstrated that the  
5 Project, including the proposed routing using the Caltrain corridor, has been rendered infeasible simply  
6 because the four-track system will not be built initially, or because (as petitioners assert) it may never be  
7 built at all. Indeed, the final EIR is based on the conclusion that the Project feasibly may be implemented  
8 with, initially, only a two-track system in the Caltrain corridor, with construction of a four-track system to  
9 follow (if at all) significantly later. Nothing in the environmental review, in the record, or in petitioners'  
10 arguments, makes it evident that respondent will need to consider, or even should consider, a complete  
11 change of alignment on the San Francisco Peninsula, such as to the Highway 280 routing, in order to make  
12 the Project workable. Petitioners' contention that such a change will occur is merely speculative, and is  
13 not sufficient to support a conclusion that the EIR must be recirculated.

14 Moreover, as also discussed above, the final EIR did address the initial construction of a two-track  
15 system in the Caltrain corridor. It analyzed the potential environmental consequences of phasing and the  
16 use of a blended system in the Caltrain corridor, and described why these had no impact on the  
17 fundamental choice of the Pacheco Pass route into the Bay Area.

18 As the California Supreme Court stated in *Laurel Heights Improvement Association v. Regents of*  
19 *the University of California* (1993) 6 Cal. 4<sup>th</sup> 1112, 1132, the statutory requirement that an EIR must be  
20 recirculated when significant new information is added was intended to "...reaffirm the goal of  
21 meaningful public participation in the CEQA review process, [but] [i]t is also clear, however, that...the  
22 Legislature did not intend to promote endless rounds of revision and recirculation of EIRs. Recirculation  
23 was intended to be an exception, not the general rule."

24 Here, the final EIR's discussion of phasing and the implementation of a blended system in the  
25 Caltrain corridor served the goal of meaningful public participation in the CEQA review process.  
26 Respondent adequately disclosed to the public how the Project would be implemented, and described in  
27  
28


1 adequate detail what the environmental consequences of such implementation would be. Even if the  
2 process was not absolutely perfect, it was sufficient to comply with CEQA.

3 **VI. Conclusion**

4 Petitioners have not overcome the initial presumption that the final EIR in this case is valid, and  
5 thus have not demonstrated that respondent failed to comply with the provisions of the writs of mandate  
6 previously issued in these consolidated cases. Petitioners also have not demonstrated that respondent  
7 violated CEQA in any other way in the environmental review of the Project. Respondent reasonably and  
8 in good faith discussed the Project, including the implementation of the Project through phased  
9 construction and use of a blended, two-track system in the Caltrain corridor, in detail sufficient to enable  
10 the public to discern the analytic route the respondent traveled from evidence to action. (See, *California*  
11 *Oaks Foundation v. Regents of the University of California* (2010) 188 Cal. App. 4<sup>th</sup> 227, 262.)

12 The Court accordingly finds that respondent has complied with the writs and with CEQA.  
13 Respondent's motion to discharge the writs is granted.  
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16 DATED: February 25, 2013

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19 Judge MICHAEL P. KENNY  
20 Superior Court of California,  
21 County of Sacramento  
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**CERTIFICATE OF SERVICE BY MAILING**  
**(C.C.P. Sec. 1013a(4))**

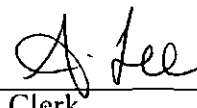
I, the undersigned deputy clerk of the Superior Court of California, County of Sacramento, do declare under penalty of perjury that I did this date place a copy of the above-entitled **RULING ON SUBMITTED MATTER** in envelopes addressed to each of the parties, or their counsel of record as stated below, with sufficient postage affixed thereto and deposited the same in the United States Post Office at 720 9<sup>th</sup> Street, Sacramento, California.

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Superior Court of California,  
County of Sacramento

Dated: February 25, 2013

By: S. LEE   
Deputy Clerk